

# CareEdge Global assigns Long Term Foreign Currency Rating of A (Unsolicited) to People's Republic of China

## Credit Profile

China's credit profile benefits from its robust external position, large economic size and high domestic savings. However, these strengths are partly offset by slowing growth prospects and significant off-budget borrowings by local governments, which pose contingent liability risks to the sovereign. Additionally, high private debt levels and an ageing population also weigh on China's credit profile.

Notably, the risk of crystallization of contingent liabilities has increased considerably in recent times, as the ongoing property sector slowdown has impacted revenues of local governments.

While rising geopolitical tensions and de-globalisation do not pose a significant near-to medium-term threat to China's position as a global manufacturing hub, they remain a key monitorable.

## Strengths

- Large and competitive economy
- Strong external position
- High domestic savings

## Weaknesses

- Slowing growth prospects
- High off-budget borrowings by local governments
- High private debt
- Ageing population

## Key Monitorables

- Government measures to support economic growth
- Increasing risk of crystallization of contingent liabilities of the sovereign amidst property sector slowdown
- Geopolitical tensions and supply chain re-adjustments away from China

## Key Rating Drivers

### Economic Structure & Resilience

China is the world's second largest economy (~USD 18 trillion as of 2023) and a global manufacturing hub with a diverse export product mix.

However, the country's economic growth has slowed in recent years, with average GDP growth declining to 5% between 2019-2023 from 7% between 2014-2018, primarily due to China's stringent zero-Covid

policy and a property sector slowdown.

Looking ahead, growth is projected to slow further, averaging ~4% between 2024-2028. The property sector slowdown poses a key near-term challenge to growth, as it accounts for about 20% of China's gross value added, including upstream industries. Additionally, structural issues, such as excess capacity in certain sectors from overinvestment (with gross fixed capital formation at ~41% of GDP in 2023) and an ageing population, also pose headwinds.

While rising geopolitical tensions are concerning, China's deep integration into global supply chains and advancement up the value chain should help it maintain its position as a global manufacturing hub in the near to medium term.

### **Fiscal Strength**

China's official general government debt is estimated at ~56% of GDP (2023). However, there are significant off-budget borrowings over and above this, which pose contingent liability risks to the sovereign. According to the IMF, China's off-budget borrowings amount to ~61% of GDP (2023), including borrowings by local government financing vehicles (LGFVs) at ~48% of GDP. Moreover, debt levels are projected to rise amidst an economic slowdown and an ageing population.

The ongoing property sector slowdown has impacted the finances of local governments as they critically rely on land sales and land-related taxes for revenue and has increased the risk of crystallization of contingent liabilities. However, the extent of crystallization may be limited as not all local governments have been equally impacted by the slowdown and some are under less stress than others.

Our assessment also factors in China's high domestic savings (~47% of GDP) which reduce reliance on external borrowings. External government debt accounts for only 2.9% of total government debt (2023). Additionally, the government's interest expenses are low.

### **External Position & Linkages**

China has consistently maintained current account surpluses, averaging 1.7% of GDP between 2019 and 2023, thanks to its status as a global manufacturing hub. Moreover, these surpluses are expected to continue in the medium term despite rising geopolitical tensions, supported by China's critical role in global supply chains.

As a net external creditor, China has a positive net international investment position of around 17% of GDP (2023), which results from its low external debt (~14% of GDP in 2023) and substantial forex reserves of around USD 3.3 trillion (August 2024), which are the largest globally.

However, foreign direct investment (FDI) net inflows in China declined to historic low of 0.2% of GDP in 2023 from 1.1% in 2022 and 1.9% in 2021. While geopolitical tensions and China's economic slowdown may have partly contributed to this decline, other factors likely played a role as well, such as a global slowdown in FDI.

## Monetary & Financial Stability

China's exchange rate regime resembles a crawl-like arrangement, and its currency is actively traded.

Inflationary pressures remain subdued at present amidst weak domestic demand. Consumer price inflation stood at 0.6% in August 2024, whereas producer prices contracted by 1.8%, marking the twenty-third consecutive month of producer price deflation. The People's Bank of China (PBoC) has eased the monetary policy in response to support the economy.

Financial stability risks persist due to elevated private debt levels (~195% of GDP in 2022). Additionally, the ongoing property sector slowdown and the financial difficulties of certain local governments have increased financial stability concerns. While forbearance measures have kept overall non-performing loan (NPL) ratios of banks low (~1.6% of gross loans in Q2 2024), underlying asset quality issues have increased. Smaller banks with higher NPLs and lower capital buffers are particularly more vulnerable to the rising credit risks. Shadow banks with real estate exposure have also experienced stress. Still, even though overall financial risks have increased, it is expected that the government/PBoC will intervene as needed to contain any potential financial contagions.

## Institutions & Quality of Governance

China's political system has been dominated by the Communist Party since the founding of the People's Republic, establishing a one-party system.

According to the Worldwide Governance Indicators, China performs well in government effectiveness, reflecting its ability to implement policies effectively. However, it underperforms in areas such as voice and accountability and regulatory quality. A lack of data transparency hampers accurate assessment of the country's economic health, and recent government actions targeting sectors like technology have increased regulatory uncertainty.

Additionally, China is involved in geopolitical tensions, including a trade war with the US, and disputes over Taiwan and territories in South China Sea.

China – Select Indicators									
	Unit	2018	2019	2020	2021	2022	2023	2024 F	2025 F
<b>Economic Indicators</b>									
Nominal GDP	USD Billion	13842	14341	14863	17759	17849	17662	18533	19790
GDP Per Capita (Constant-PPP)	USD	15050	15893	16226	17591	18128	19082	19977	20807
Real GDP Growth	%	6.8	6.0	2.2	8.4	3.0	5.2	5.0	4.5
GFCF/GDP	%	43.0	42.6	42.0	42.1	42.0	41.4	-	-
Gross Domestic Savings/GDP	%	44.9	44.0	44.7	46.1	46.6	-	-	-
Exports (G&S)/GDP	%	19.1	18.4	18.6	19.9	20.8	19.7	-	-
Working-Age (15-64) Population (% Share in Total)	%	70.1	69.7	69.4	69.2	69.0	68.9	69.1	69.3
Old-Age (65+) Population (% Share in Total)	%	11.5	12.0	12.6	13.1	13.7	14.3	14.6	14.9
<b>Fiscal Indicators – General Government</b>									
Fiscal Balance/GDP	%	-4.3	-6.1	-9.7	-6.0	-7.5	-7.1	-7.4	-7.6
Revenue/GDP	%	29.0	28.1	25.7	26.6	26.0	26.8	26.2	26.3
Expenditure/GDP	%	33.3	34.2	35.4	32.7	33.5	33.9	33.6	34.0
GG Gross Debt/GDP – (Official)	%	36.5	38.5	45.4	46.9	50.7	56.3	60.5	63.7
GG Gross Debt/GDP - (Official + Off-Budget Borrowings as per IMF)	%	80.8	86.3	98.8	100.8	107.9	116.9	124.0	128.9
GG External Debt (by Creditor)/GG Gross Debt	%	3.0	3.1	3.6	3.9	3.2	2.9	-	-
Interest/Revenue	%	2.8	3.0	3.7	3.4	3.6	3.5	-	-
<b>External Indicators</b>									
Current Account Balance/GDP	%	0.2	0.7	1.7	2.0	2.5	1.4	1.5	1.5
FDI, Net Inflows/GDP	%	1.7	1.3	1.7	1.9	1.1	0.2	-	-
Outstanding FII Liabilities/GDP	%	8.4	10.1	13.2	12.1	10.1	9.6	-	-
NIIP/GDP	%	15.2	16.0	15.4	12.3	13.6	16.5	-	-
Foreign Exchange Reserves	USD Billion	3168	3223	3357	3427	3307	3450	-	-
Import Cover	Months	14.8	15.5	16.9	13.3	12.6	13.2	-	-
External Debt/GDP	%	14.3	14.4	16.2	15.5	13.7	13.9	-	-
<b>Monetary and Financial Indicators</b>									
CPI Inflation	%	2.1	2.9	2.5	0.9	2.0	0.2	0.7	1.9
Exchange Rate (Average)	LC per USD	6.6	6.9	6.9	6.4	6.7	7.1	-	-
Non-Performing Loans/Total Gross Loans	%	1.8	1.9	1.8	1.7	1.6	1.6	-	-
Private debt, loans and debt securities/GDP	%	185.5	186.4	198.7	193.0	195.0	-	-	-

Sources: International Monetary Fund, World Bank, Bank for International Settlements, National Sources, CareEdge Global

Note: F - Forecast; PPP – Purchasing Power Parity; GFCF – Gross Fixed Capital Formation; Exports (G&S) – Exports of Goods and Services; GG – General Government; FDI – Foreign Direct Investment; FII – Foreign Institutional Investment; NIIP – Net International Investment Position; Data refers to fiscal/calendar year and actual/estimate as reported by the source; Where general government data is unavailable, central government data is used; Latest available data for 2023

## Rating History

Instrument	Type	Rating	Date
Issuer Rating	Long Term Foreign Currency (Unsolicited)	A	October 3, 2024

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## Criteria Applied

CareEdge Sovereign Rating Methodology

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